South Sacramento/Florin Community Air Protection

Steering Committee Meeting #25 Tuesday, March 23, 2021



Agenda

6:00 – 6:10 pm	Welcome & Administrative Items
6:10 – 6:15 pm	District Update
6:15 – 6:25 pm	Outreach Subgroup Report Back
6:25 – 6:35 pm	Technical Advisory Group (TAG) Status Update
6:35 – 7:00 pm	American Cancer Society Presentation
7:00 – 7:40 pm	City of Sacramento & County of Sacramento a. Presentation b. Panel Q & A
7:40 – 7:50 pm	New Business and Future Agenda Topics
7:50 – 8:00 pm	Public Comments
8:00 pm	Adjourn



Logistics

- Staff is available if you have technology trouble; please email AB617Clerk@airquality.org
- You can message the host or co-host if you are having technical difficulties.
- During the Steering Committee discussion period or during Public Comment period, each person who wants to speak will need to raise their virtual hand:
 - On Zoom web application Click either Participants or Reactions, then press "Raise hand"
 - On the phone Dial *9 to raise your virtual hand.
 - Please state your name and affiliation.

raise hand

- When you are called Please unmute yourself on the app or the phone (press *6)
- Email public comments to Clerk of the Committee at AB617Clerk@airquality.org



Administrative Items



Approve previous meeting notes Recommendation on SC application



District Updates (5 minutes)

Outreach Subgroup Report Back (10 minutes)

Technical Advisory Group (TAG) Status Update (10 minutes)

American Cancer Society Presentation (25 minutes)

Health Equity & Environmental Disparities Dan Witzling, Executive Director, American Cancer Society March 2021

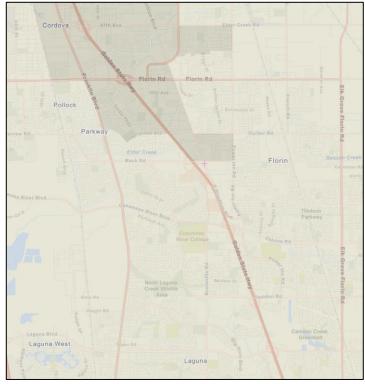
American Cancer Society®

Cancer is a disease that can affect anyone, but it does not affect everyone equally

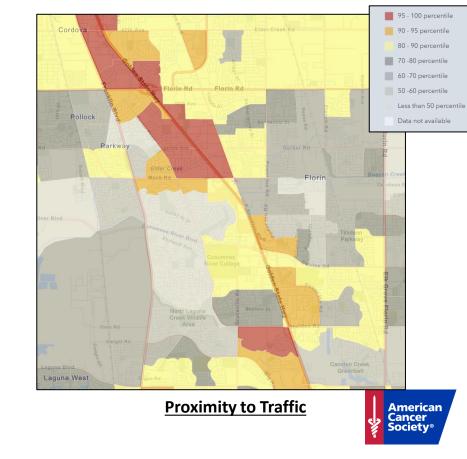
- Socioeconomic (SES) disparity in overall cancer mortality is widening rather than
 narrowing
- In 2015, **non-Hispanic Black women** have breast cancer mortality rates that are 39% higher than those in non-Hispanic Whites.
- During 2011-2015, **Hispanic/Latina women** had cervical cancer incidence rates that were nearly 40% higher than those in non-Hispanic whites.
- In 2016, colorectal cancer screening rates among adults ages 50 and older who didn't have health insurance were less than half that of those who had insurance, 25% and 60%, respectively.
- HPV vaccination rates for adolescents are 15% lower in **non-urban areas** than in urban areas.
- About 1 in 5 (20.5%) **lesbian, gay, or bisexual adults** smoke cigarettes compared with about 1 in 7 (15.3%) heterosexual/straight adults.



Air pollution is a potential driver of health disparities

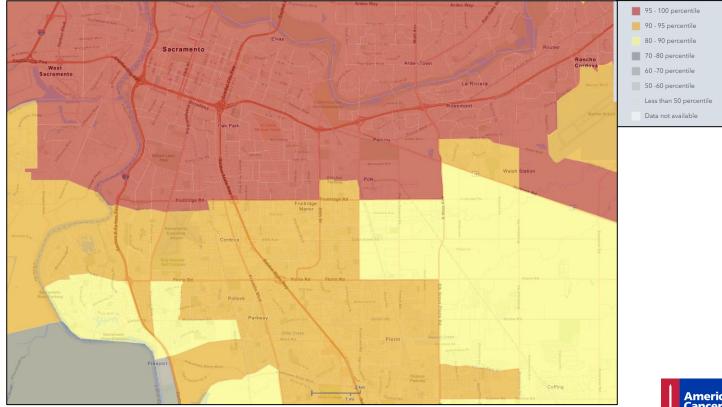


Diesel Exposure



https://ejscreen.epa.gov/mapper/ *AB 617 Zone

Air pollution is a potential driver of health disparities



https://ejscreen.epa.gov/mapper/

South Sacramento - Air Toxics Respiratory Hazard Index (NATA Respiratory HI)



Risk Factors are Often Compounded by Socioeconomic Factors

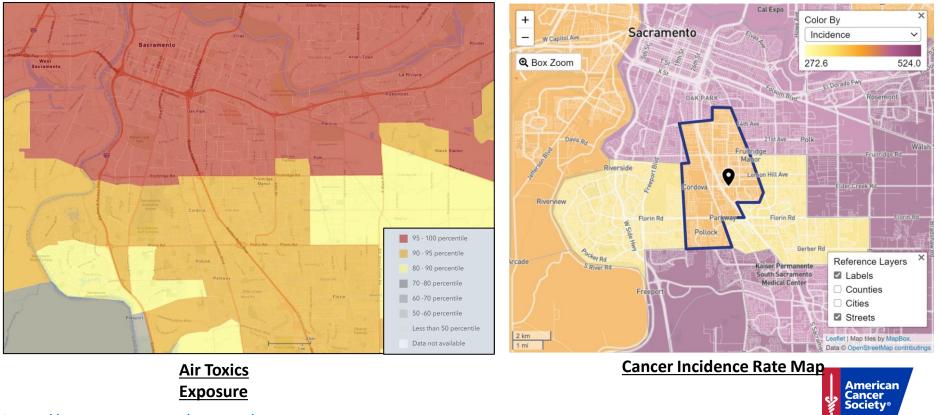
More than 40% of cancer cases and about 45% of cancer deaths in the US are attributed to potentially modifiable risk factors. These risk factors include:

- ≻Smoking
- Excess body weight
- ►<u>Alcohol</u>
- ➢ Physical inactivity
- ➢Poor nutrition
- ➤Too much sun or ultraviolet (UV) exposure
- HPV (human papillomavirus) infection
- Exposure to carcinogens in the environment or workplace

https://www.cancer.org/cancer/cancer-causes.html



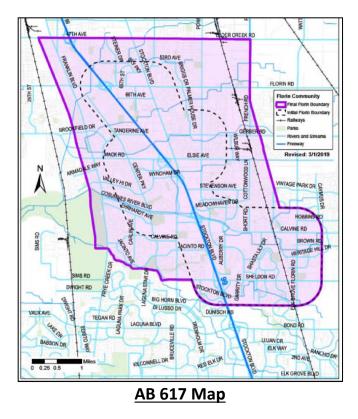
South Sacramento Cancer Incidence Rate vs Diesel

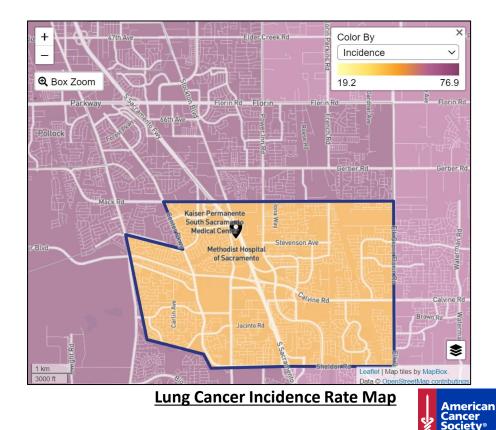


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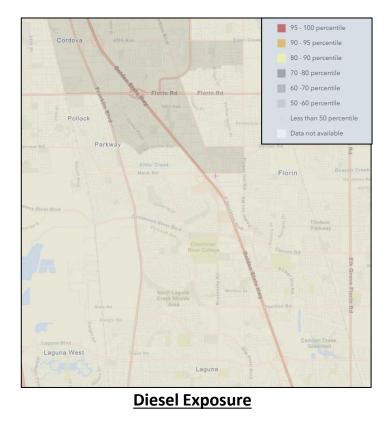
South Sacramento - Air Toxics Respiratory Hazard Index (NATA Respiratory HI)

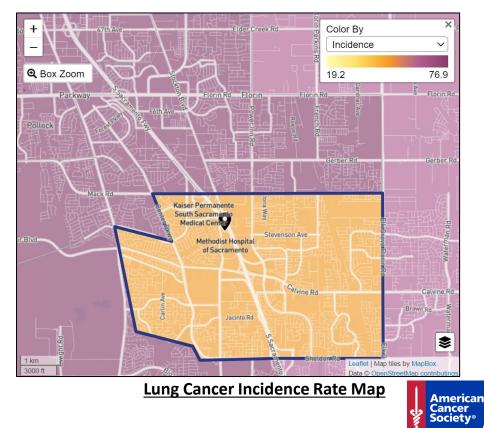
AB 617 Lung Cancer Incidence Rate





AB 617 Lung Cancer Incidence Rate vs Diesel

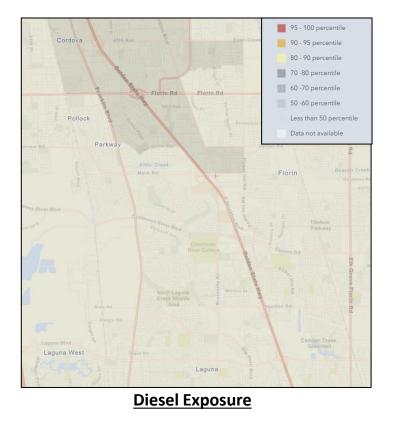


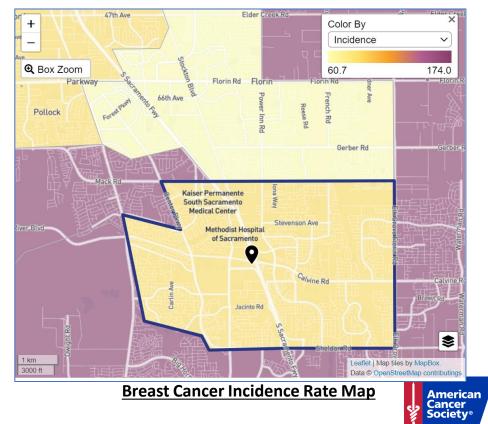


https://ejscreen.epa.gov/mapper/ - EPA Diesel Exposure Map

https://www.californiahealthmaps.org

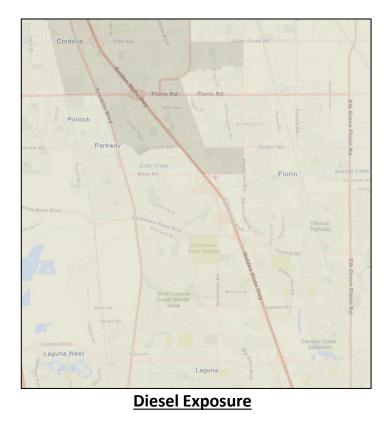
AB 617 Breast Cancer Incidence Rate vs Diesel

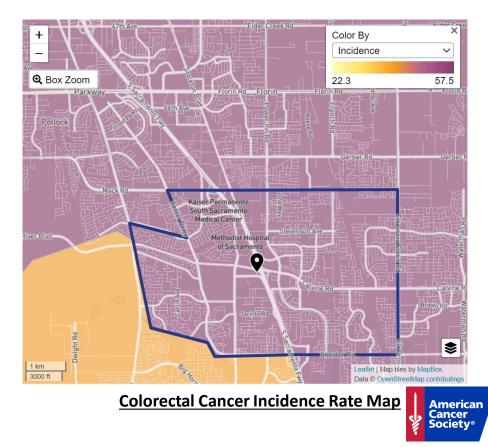




https://ejscreen.epa.gov/mapper/ - EPA Diesel Exposure Map

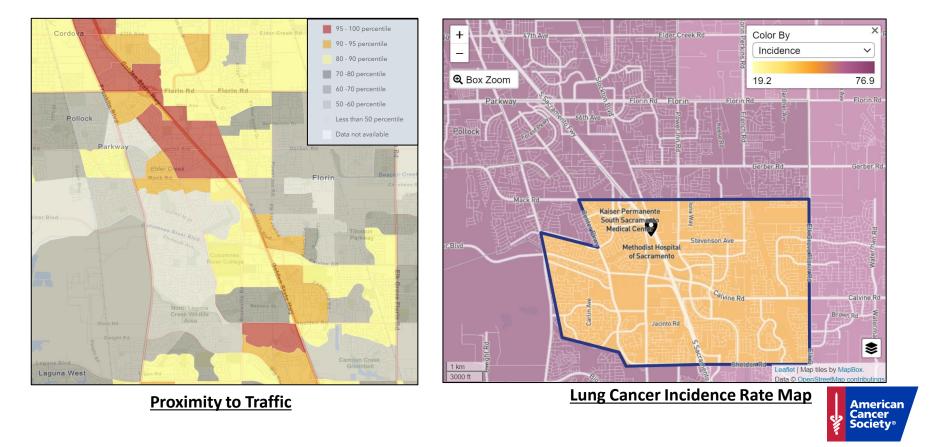
AB 617 Colorectal Cancer Incidence Rate vs Diesel





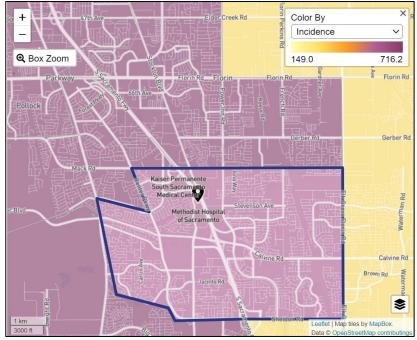
https://ejscreen.epa.gov/mapper/ - EPA Diesel Exposure Map

AB 617 Lung Cancer Incidence Rate vs Traffic

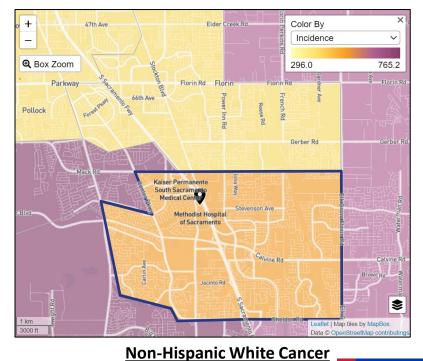


https://ejscreen.epa.gov/mapper/ - EPA Diesel Exposure Map

Additional layers of inequality could also be playing a roll in health disparities



Non-Hispanic Black Cancer Incidence Rate

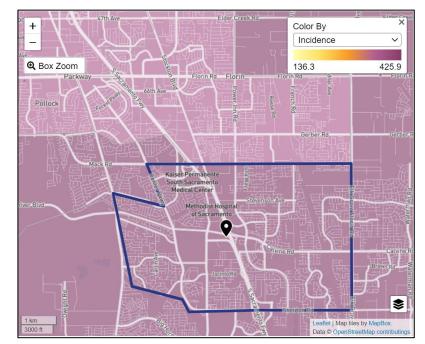


Incidence Rate



https://ejscreen.epa.gov/mapper/ - EPA Diesel Exposure Map

Additional layers of inequality could also be playing a roll in health disparities



<u>Asian / Pacific Islander</u> Incidence Rate



Additional layers of inequality could also be playing a roll in health disparities



Himit 455 V.S.



Disclaimer: Correlation is not Causation

TOTHER LAST

ASK THE EXPERTS: Diesel and Cancer

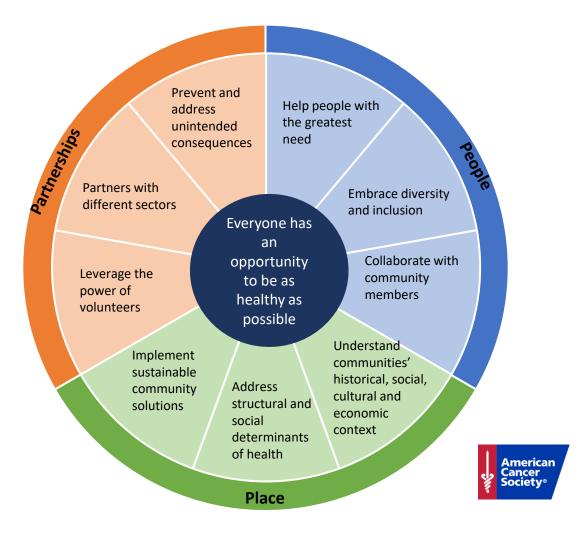
- •WHO: evidence of a positive association" between diesel exhaust and bladder cancer.
- •NIH: exposure to diesel exhaust particulates as "reasonably anticipated to be a human carcinogen," based on limited evidence from studies in humans (mainly linking it to lung cancer) and supporting evidence from lab studies
- •EPA: likely to be carcinogenic to humans

•CDC: potential occupational carcinogen



ACS Health Equity Guiding Principles

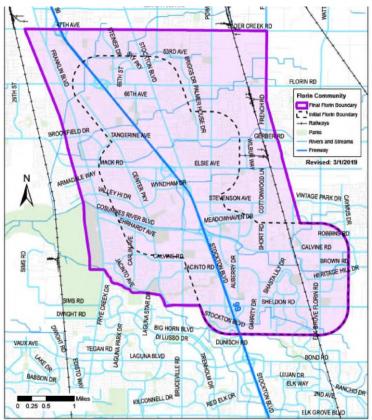
How does ACS work to advance health equity and check its health equity practice?



AB 617 MAP

"There are five central components to the new AB 617 mandate:

- Community-level air monitoring
- A state strategy and community specific emission reduction plans
- Accelerated review of retrofit pollution control technologies on industrial facilities subject to Cap-and-Trade
- Enhanced emission reporting requirements
- Increased penalty provisions for polluters"



http://www.airquality.org/air-quality-health/community-air-protection/ab-617-maps

Air Toxics Respiratory Hazard Index (NATA Respiratory HI)

Air toxics respiratory hazard index (the sum of hazard indices for those air toxics with reference concentrations based on respiratory endpoints, where each hazard index is the ratio of exposure concentration in the air to the health-based reference concentration set by EPA). EPA National Air Toxics Assessments

https://www.epa.gov/national-air-toxics-assessment/2014nata-assessment-results

https://ejscreen.epa.gov/mapper/

South Sacramento - Air Toxics Respiratory Hazard Index (NATA Respiratory HI)

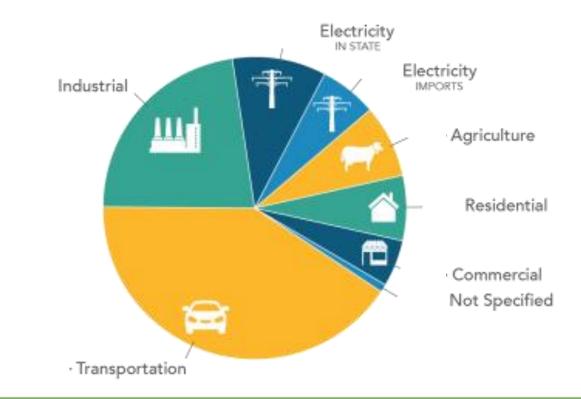
City of Sacramento & County of Sacramento (40 minutes)

Presentation
 Panel Q & A

SACRAMENTO METROPOLITAN

Air Quality Sources





Interaction Between Land Use and Air Quality

AIR QUALITY

- Reduce Emission Sources
 - Lower emissions at the sources to reduce impact on surrounding uses.
 - Lower emission vehicles, equipment, appliances, etc.
- Remove Emission Sources
 - Change, remove, or plan for land uses that emit
 - Change: convert from one existing use to a lower emitting source (example: industrial to commercial)
 - Remove: eliminate existing emission source
 - Plan: change future land uses to uses with fewer emissions or design the uses to lower the impacts from emissions.
- Reduce Emission Impacts
 - Lower exposure to emissions
 - Provide ways to reduce exposure to emissions (example: trees, bus shelters, etc)

How Community Interacts with Land Use



- General Plans designated land uses in an area
- Development Proposals implementation of a land use plan with specific developments
- Climate Action Plans policies and procedures that reduce emissions from all sources



Planning and Environmental Review 101

Office of Planning and Environmental Review March 23, 2021

> Todd Smith, Principal Planner <u>smithtodd@saccounty.net</u>

Jurisdiction – Land Use and CEQA

2030 General Plan

- Last overall update 2011
- Blueprint for physical development in the unincorporated County.
- Eight mandatory elements: Land Use, Circulation, Housing, Conservation, Open Space, Noise Safety, Environmental Justice (if jurisdiction has disadvantaged communities).
- Eight additional elements: Air Quality, Public Facilities, Hazardous Materials, Agricultural, Scenic Highways, Economic Development, Delta Protection, and Energy.
- <u>https://planning.saccounty.net/PlansandPr_ojectsIn-</u> <u>Progress/Pages/GeneralPlan.aspx</u>



SACRAMENTO COUNTY GENERAL PLAN OF 2005-2030

Amended November 9, 2011







Board of Supervisors Phil Serna, District 1 Jimmie Yee, District 2 Susan Peters, District 3 Roberta MacGlashan, District 4 Don Nottoli, District 5

lley Hudson, County Executiv

Community Planning & Development Department

SACRAMENTO





Jurisdiction – Land Use and CEQA

- Development Code
 - Zoning Code
 - Development Agreements
 - Special Planning Area Ordinances
 - Neighborhood Preservation Area Ordinances
 - Specific Plans
- Countywide Design Guidelines
 - Design Review Program
 - Design Review Advisory Committee
- <u>https://planning.saccounty.net/LandUseRegulati</u> <u>onDocuments/Pages/Sacramento%20County%2</u> <u>0Zoning%20Code.aspx</u>

Sacramento County Zoning Code



Amended February 25, 2021



Office of Planning and Environmental Review Sacramento County, California



March 23, 2021 Office of Planning and Environmental Review

Jurisdiction – Land Use and CEQA

- Land use entitlements and public infrastructure projects require environmental review
- Purpose: public disclosure of potential environmental effects from projects
- Notice of Exemption
- Initial Study/Negative Declaration or Mitigated Negative Declaration
- Environmental Impact Report
- Public review periods 20 to 45 days
- Draft and Final EIRs



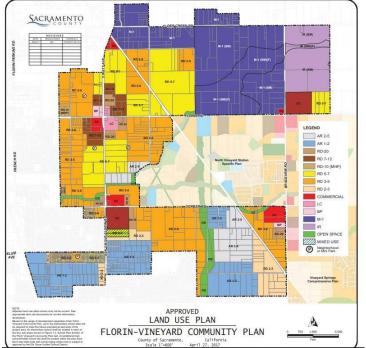
California Environmental Quality Act Statute & Guidelines





Environmental Review

- Many topics Initial Study Checklist (Appendix G)
- Transportation
- Hydrology
- Water Quality
- Public Services
- Water Supply
- Sewer Capacity
- Geology and Soils
- Hazardous Materials
- Agriculture
- Noise
- Biological Resources
- Air Quality
- Climate Change





March 23, 2021 Office of Planning and Environmental Review

EJ Initiatives

- Re-Envision West Arden Arcade
 - Multimodal transportation focus
 - <u>https://planning.saccounty.net/PlansandProjectsIn-</u>
 <u>Progress/Pages/REWAA.aspx</u>
- Communitywide Climate Action Plan
 - Public Draft CAP available for review comments due April 9, 2021
 - <u>https://planning.saccounty.net/PlansandProjectsIn-</u>
 <u>Progress/Pages/CAP.aspx</u>





Process

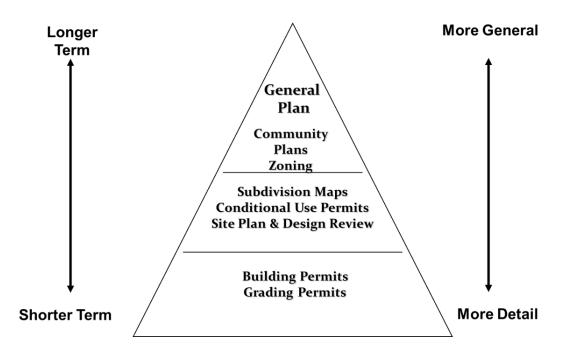
- Public Hearing Bodies for Land Use Entitlements
 - Community Planning Advisory Councils (14) -<u>https://planning.saccounty.net/CPAC/Pages/default.aspx</u>
 - Zoning Administrator
 - Subdivision Review Committee
 - County Planning Commission
 - Board of Supervisors
- Major Initiatives
 - More extensive outreach by staff
 - Public hearings at Planning Commission and Board of Supervisors
- Citizen Participation
 - <u>https://planning.saccounty.net/InterestedCitizens/Pages/default.aspx</u>



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SMAQMD South Sacramento/Florin Steering Committee Meeting | March 23, 2021





WHAT IS PLANNING?

PROJECT LIFE CYCLE (REGULATORY PERSPECTIVE)

• Pre-application / Due Diligence

• Planning Entitlement Process

- •Zoning, Design Guidelines, General Plan, Specific Plan Consistency Review
- •California Environmental Quality Act (CEQA)
- Public Hearings and Conditions of Approval

•Building Permit

- •Plan Check for compliance with Building Code and local codes (transportation, utilities, fire, etc.)
- •Impact Fees
- •Permit Issuance
- •Construction/Inspections
- •Certificate of Occupancy

ENTITLEMENT PROCESS

- > STAFF LEVEL PROJECTS
- HEARING LEVEL PROJECTS (DIRECTOR, COMMISSION, COUNCIL) TIMEFRAME: 3 MONTHS- 1 YEAR
- > PLANNING PROCESS:
- Planner assigned as primary contact
- CEQA determination
- Plans routed to multiple departments
- Conditions of approval drafted
- Community contact throughout process

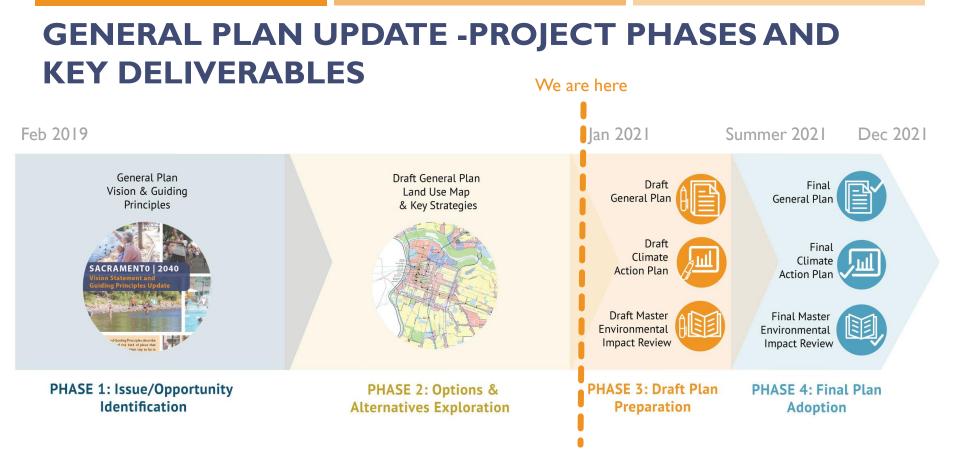
CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA)

- Identify environmental impacts of proposed projects
- > Noise, air pollution, water quality, historic resources, endangered species
- Identify mitigation measures to reduce or eliminate impacts
- Review Levels
 - Categorically or Statutorily Exempt
 - Negative or Mitigated Negative Declarations
 - Environmental Impact Reports

IMPORTANCE OF COMMUNITY INPUT

PLANNERS ARE CONDUITS OF INFORMATION. THEY ARE RARELY THE SOURCE OF INFORMATION.

GOOD PLANS REQUIRE QUALITY COMMUNITY INPUT FROM INFORMED STAKEHOLDERS.



ENVIRONMENTAL JUSTICE – STATE REQUIREMENTS

- State law requires general plans to include an environmental justice element or set of goals, policies and objectives that:
 - Reduces health risks in disadvantaged communities (DACs)
 - Promotes community engagement in the public decision-making process
 - Prioritizes improvements and programs that address needs of DACs



sac2040gpu.org

ENVIRONMENTAL JUSTICE ELEMENT PROCESS



PHASE I OUTREACH

- Citywide Workshops (4)
- Community Plan Area Workshops (10)
- EJ Listening Sessions (3)
- EJ Working Group Mtgs (4)
- CAP Youth Ambassador Program
- Summer at City Hall Youth
- Pop-up Workshops







PHASE 2 OUTREACH

- Pop-up workshops
- Virtual Citywide Workshop
 - Student Rewards Program
- Youth outreach: Virtual Summer at City Hall Youth; Lift Every Voice Virtual Panel
- Scientific Survey
- Community Plan Area Virtual Workshops
 - Self Guided Workshop Soft Launch



ENVIRONMENTAL JUSTICE WORKING GROUP



- Reviewed strategy for identifying DACs
- Provided input on • Vision and Guiding Principles

- **Reviewed** climate action strategies
- Input on key • strategies for implementing he Vision
- Focus groups for • policy content generation

- Review draft GP policies and actions (with special focus on EJ policies)
- Review El Indicators ٠

Housing Characteristics

Sacramento is one of the **fastest growing** large cities in California. According to the US Census, there are currently **195,750 housing units** within City limits, sixty percent of which are single family homes. The city's housing stock is about **evenly split** between renters and owners, with slightly more homeowners than renters.

From 2010-2018, Sacramento added **9,462 housing units**, which represents a growth rate of about **2.5 percent**. By comparison, Sacramento is growing faster than other California cities of comparable size. Interestingly, however, Sacramento is adding proportionally fewer multifamily housing units than peer cities.

Housing is distributed throughout the city, with the highest concentrations of homes generally located in the **Central City area**. Sacramento's General Plan includes 10 community plans that guide planning and development at the neighborhood level. A breakdown of each community plan area's housing mix, median rent and home sale price, and population is shown at right.

HOUSING FACTS (2010–2018): SACRAMENTO AND PEER CITIES

Pop Tot Sin

Sacramento Population: 508,517 Total housing units: 195,749

Iotal housing units: 195,749 Single family*: 67% | Multifamily: 33% Housing added, 2010-2018: 9,462 units | 2.5% growth Percent of new units that are multifamily: 41%

Oakland

Population: 429,114 Total housing units: 171,829 Single family: 47.4% | Multifamily: 52.6% Housing added, 2010-2018: 11,358 units | 1.9% growth Percent of new units that are multifamily: 92%



Portland

Long Beach

Population: 467,353

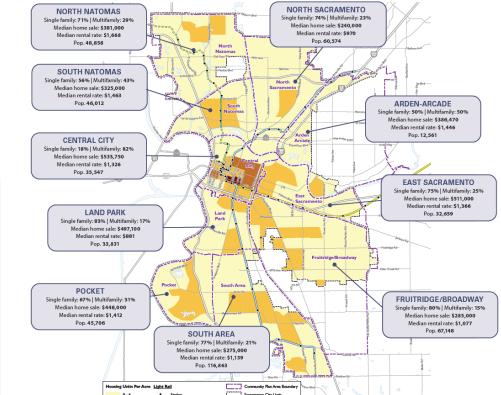
Total housing units: 175, 235

Single family: 44.2% | Multifamily: 55.8%

Percent of new units that are multifamily: 84%

Population: 652,573 Total housing units: 282,139 Single family: 59% | Multifamily: 41% Housing added, 2010-2018: 36,417 units | 6.1% growth Percent of new units that are multifamily: 81.4%

Housing added, 2010-2018: 2,742 units | 1.6% growth



in 2019 Dealt and Rhatin 2020

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Source: U.S. Census Burness 2014/2018 American Community Survey 5 Year In

Gold Line

OOOO Proposed Green Line Extension

Green Line

8-13

Distribution of Housing in Sacramento

*Includes single family attached | Source: ACS, 2018; Zillow.

Housing Quality

Quality housing means housing that is decent, safe, sanitary, and in good repair. Data collected by the Department of Housing and Urban Development (HUD) Identifies four kinds of housing problems for households: I) housing unit lacks complete kitchen facilities; 2) housing unit lacks complete plumbing facilities; 3) household is overcrowded; and 4) household is cost burdened. A household is said to have a housing problem if they have any I or more of these 4 problems. Data from HUD's Comprehensive Housing Affordability Strategy indicates that many more households experience housing cost burdens than overcrowding or lacking in facilities across all geographies. In Sacramento, housing problems are experienced disproportionately by Black and Latino residents (see graph, right.)

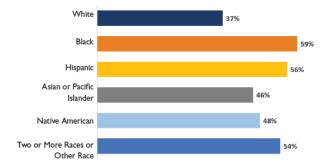
The quality of available housing stock has direct health implications, especially for cost-burdened households. Poor quality and unstable housing quality have been linked to asthma, injury, depression, behavioral problems and educational delays, low birth weights, infectious diseases, skipped meals and medical care, and food insecurity. Households who are burdened by housing costs may only be able to afford housing with substandard conditions. Additionally, when housing prices rise, household occupancy rates can increase, which can result in overcrowded and unsafe living conditions.

Background: How did Housing Quality and Security Issues Arise?

Like other American cities, Sacramento has a past of systematic segregation and exclusion in housing policy. This includes redlining, the federally-sanctioned practice of refusing to insure mortgages in and near Black neighborhoods; and racially restrictive covenants, which kept people who were not white from buying or even occupying land in certain neighborhoods.

Redlining and racial covenants made it difficult for communities of color to get loans for homeownership, conduct home maintenance, build wealth, or have access to public investment/infrastructure improvements. Although these practices were formally outlawed in the 60s and early 70s, impacts of redlining and racial covenants remain, playing a contributing role to concentrations of underemployment, poverty, access to credit, and housing quality issues, all factors influencing housing security and quality.

CITY OF SACRAMENTO: HOUSEHOLDS EXPERIENCING ANY OF 4 HOUSING PROBLEMS



Source: Sacramento Valley Fair Housing Collaborative. Analysis of Impediments to Fair Housing Choice, 2019.

HOUSEHOLDS WITH ANY OF 4 HOUSING PROBLEMS, 2016: SACRAMENTO AND PEER CITIES

46%

SACRAMENTO, CA

1.2%

1.7%

1.4%

1.6%

40%

Source: American Community Survey, 2014-2018; HUD CHAS, 2012-2016; City of Sacramento, 2019; Dyett & Bhatia, 2020.

HOUSEHOLDS WITH NO PLUMBING OR KITCHEN FACILITIES, 2016: SACRAMENTO AND PEER CITIES

	SACRAMENTO OAKLAND		
	LONG BEACH		
ŧIJ	PORTLAND		

OVERCROWDING, 2018: SACRAMENTO AND PEER CITIES

ŝ	SACRAMENTO OAKLAND	5.5% 8.5% 11.4%
ູໜ	LONG BEACH	11.4%
<u></u>	PORTLAND	3.3%

Source: J. Hernandez. (2009). Redlining Revisited: Mortgage Lending Patterns in Sacramento 1930-2004. International Journal of Urban and Regional Research. 33. 291-313.

Historic Racially Restrictive

Mortgage Deficient

Covenants Evidenced

Covenants

IDENTIFYING DISADVANTAGE D COMMUNITIES



DISADVANTAGED COMMUNITIES – STATE DEFINITION

"An area identified by the California Environmental Protection Agency (CalEPA)... or a low-income area that is disproportionately affected by environmental pollution and other hazards that can lead to negative health effects, exposure, or environmental degradation."

-SB 1000 (The Healthy Communities Act)

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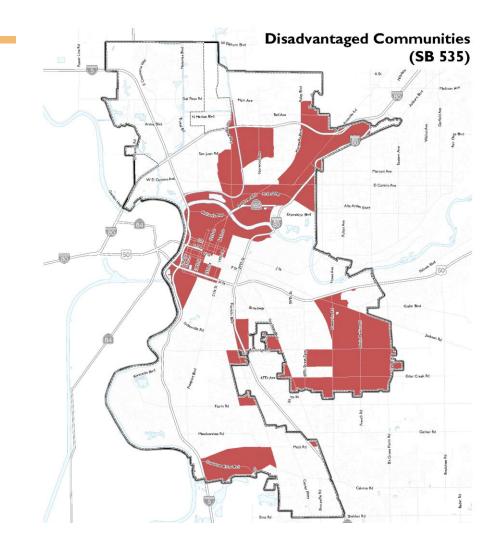
STATEWIDE DAC MAPPING

- SB 535 gave CalEPA responsibility for identifying DACs
- CalEnviroScreen is a mapping tool that identifies census tracts most vulnerable to pollution and its effects
- On the basis of 20 indicators, scored and ranked all 8,000 census tracts in California
- Census tracts with 25 percent statewide are designated DACs

	CALENVIROSCREEN 3.0 INDICATORS				
	POLLUTIO	N BURDEN	POPULATION CH	POPULATION CHARACTERISTICS	
	EXPOSURES	ENVIRONMENTAL EFFECTS	SENSITIVE POPULATIONS	SOCIOECONOMIC FACTORS	
	Ozone Concentrations	Cleanup	Asthma	Educational	
	Ozone concentrations	Sites	ER Visits	Attainment	
	PM2.5 Concentrations				
		Groundwater Threats	Cardiovascular Disease (ER visits for heart attacks)	Housing Burdened Low Income Households	
	Diesel PM Emissions				
		Hazardous Waste	Low Birth Weight Infants	Linguistic Isolation	
Toxic Releases from Facilities	Drinking Water Contaminants	Impaired			
Traffic Density	Pesticide Use	Water Bodies		Poverty	
		Solid Waste Sites and Facilities		Unemployment	

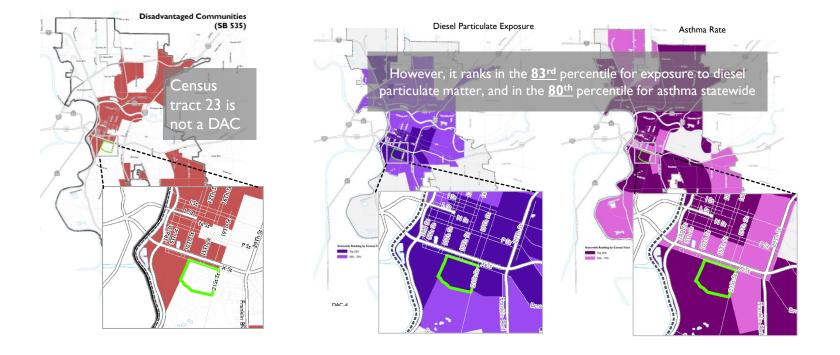
SACRAMENTO DACs

- Sacramento has 32 DACs (out of 123 census tracts)
- SB 535 DACs are the standard used by State agencies and must be considered in the GPU
- DACs are a powerful lever to access Cap-and-Trade funding to benefit DACs



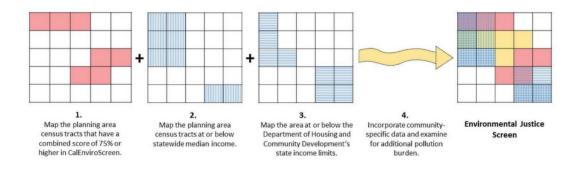
GAP ANALYSIS

However, SB 535 DAC map doesn't tell the whole story



OPR GUIDANCE

- OPR's approach results in a broad application of the DAC designation
 - Sacramento has limited resources to prioritize investment
- "Pollution burden" in Step 4 does not examine other health equity issues that may be related, but not causally (e.g., food access)



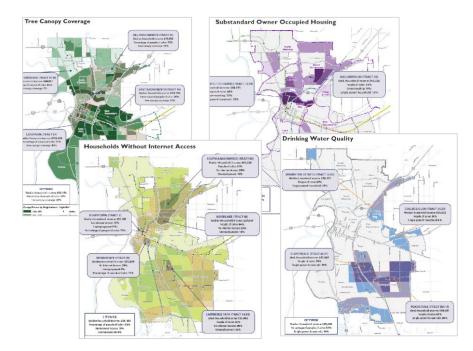


OUR APPROACH

I.Address Required Topic Areas Individually

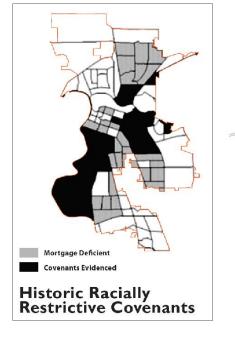


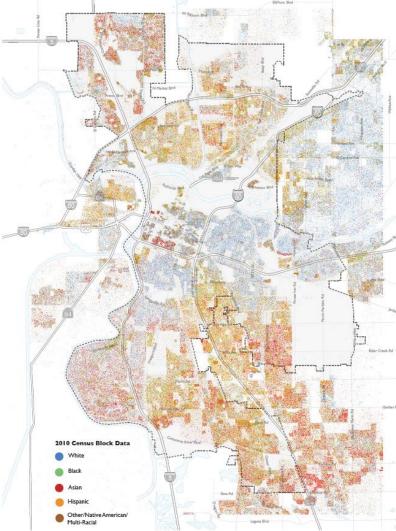
2. Create Composite Map of all Factbook Topic Area Indicators and Compare to SB535



OTHER FACTORS IN ANALYSIS

 Use critical race/ethnicity lens, historic context, and other factors to further prioritize





SCHEDULE/ NEXT STEPS

- Draft policy development
 March 2021
- 3x EJWG mtgs Spring 2021
- MEIR preparation
 Spring 2021
- Public release of Draft Plan
 Summer 2021

New Building Electrification Ordinance – Title 15

For building permits filed on or after:

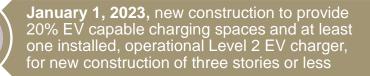
All-electric construction



January 1, 2023, for newly constructed buildings that are three stories or less to be all-electric buildings.

January 1, 2026, for newly constructed buildings that are four stories or more to be all-electric buildings.

EV – infrastructure



4 Januar 20% EV one ins for new

January 1, 2026, new construction to provide 20% EV capable charging spaces and at least one installed, operational Level 2 EV charger, for new construction of four stories or more.

New Building Electrification Ordinance – Title 17

The Ordinance also includes amendments to Title 17, Sacramento's Planning and Development Code to support EV charging with incentives that would allow:

- Incentivize EV charging stations by allowing the substitution of one EV parking space with a Level 2 charger or a direct current fast charger to be substituted for two parking spaces.
- Incentivize zero emission carsharing by allowing the substitution of one zero emission carsharing space for four required on-site vehicle parking spaces up to a maximum of 20% of the required on-site vehicle parking spaces.
- Effective thirty days after adoption.

New Building Electrification Next Steps

Adoption of Electric Vehicle Charging Infrastructure Ordinance:

- City Council (Pass for Publication): April 13, 2021
- City Council (Final Action): April 20, 2021

Adoption of New Building Electrification Ordinance:

- Revisions in process per Law and Legislation Committee direction on 3/2
- Return to Law and Legislation Committee: TBD

Upcoming Event: City Planning & Design Commission

Status Update on the Preparation of the Environmental Justice Element for the 2040 General Plan

Thursday, March 25, 2021 at 5:30pm

Agenda is available at:

<u>http://sacramento.granicus.com/GeneratedAgendaViewer.php?view_id=21&event_id=3955</u> The city staff report is available here:

https://sacramento.granicus.com/MetaViewer.php?meta_id=621237

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New Business and Future Agenda Topics (10 minutes)

Brainstorm – April/May Agenda Topics?

80 min available for topics

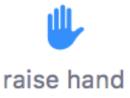
60-90 mins
60 mins (April at earliest)
30 -60 mins
Variable
60-90 mins
Variable
30-45 mins

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Public Comments (10 minutes)

- To participate, please raise your virtual hand:
 - On Zoom web application Please press "Raise your virtual hand button" under the Reactions button.
 - On the phone Dial *9 to "Raise your virtual hand button."
 - Please state your name and affiliation.



 When you are called – Please unmute yourself on the app or the phone (press *6)



Next Meeting Date: Tuesday, April 27, 2021





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